Rio Linda Elverta CWD

Rate Study / Cost of Service Study







August 5, 2020



- Water rates are subject to Proposition 218
- Rates must be based on the reasonable cost of service
- Rates must proportionally recover costs based on how customers take service
- Covers rates over a maximum 5-year period
- Procedural requirements: conduct a rate study, mail a notice to property owners, hold a hearing a minimum of 45 days later, protest vote



Rate Study Goals

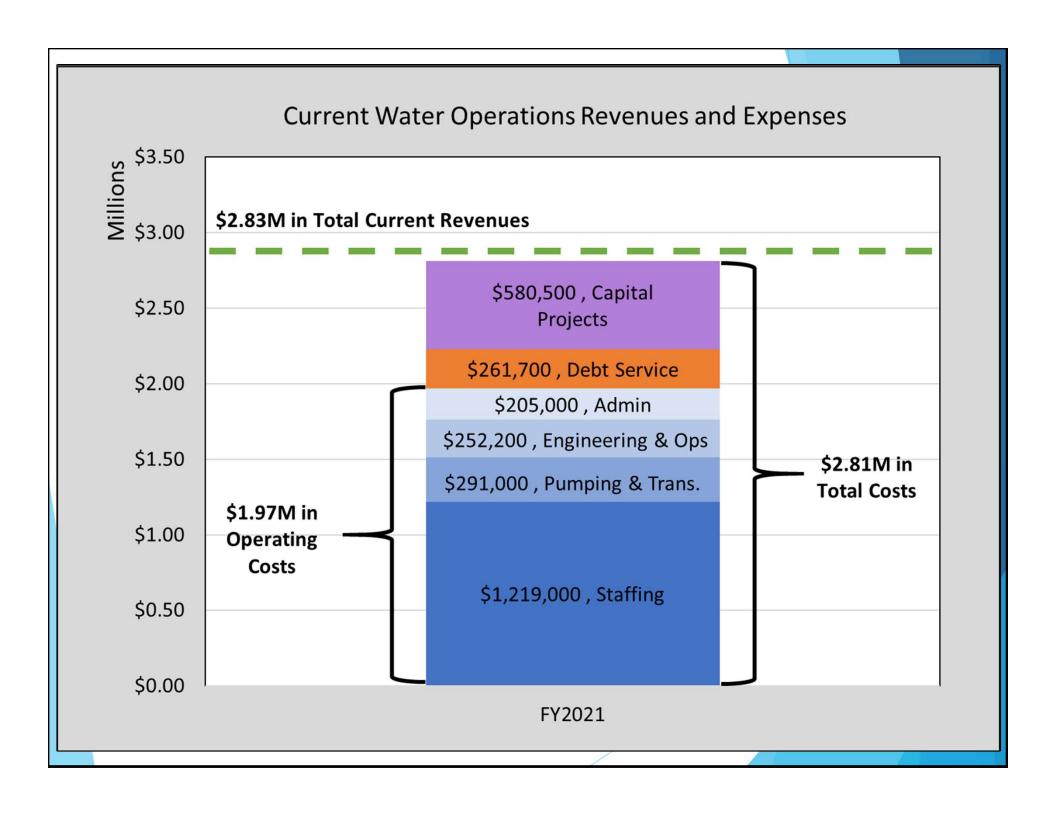
- Update the cost of service
- Collect sufficient funds to cover:
 - Operations
 - Debt obligations
 - Repair and replacement of infrastructure
 - Funding of reserves for emergencies
- Meet legal requirements
 - Prop 218
 - Water conservation requirements
- New rates effective July 1, 2021

- This rate study does not evaluate:
- Existing capital surcharges that are pledged to repay debt
- Standby fire protection charges that were analyzed in 2018



Financial Position

- Current operating reserves of about \$660,000 which is well in excess of target of 1 month of expenses (approx. \$164,000)
- Current total expenses of \$2.81M:
 - \$1.97M operations
 - \$261,700 in 2015 Umpqua Loan and AMI meter loan debt service
 - \$580,500 in capital improvements and misc. expenses
- Current total revenues of \$2.83M

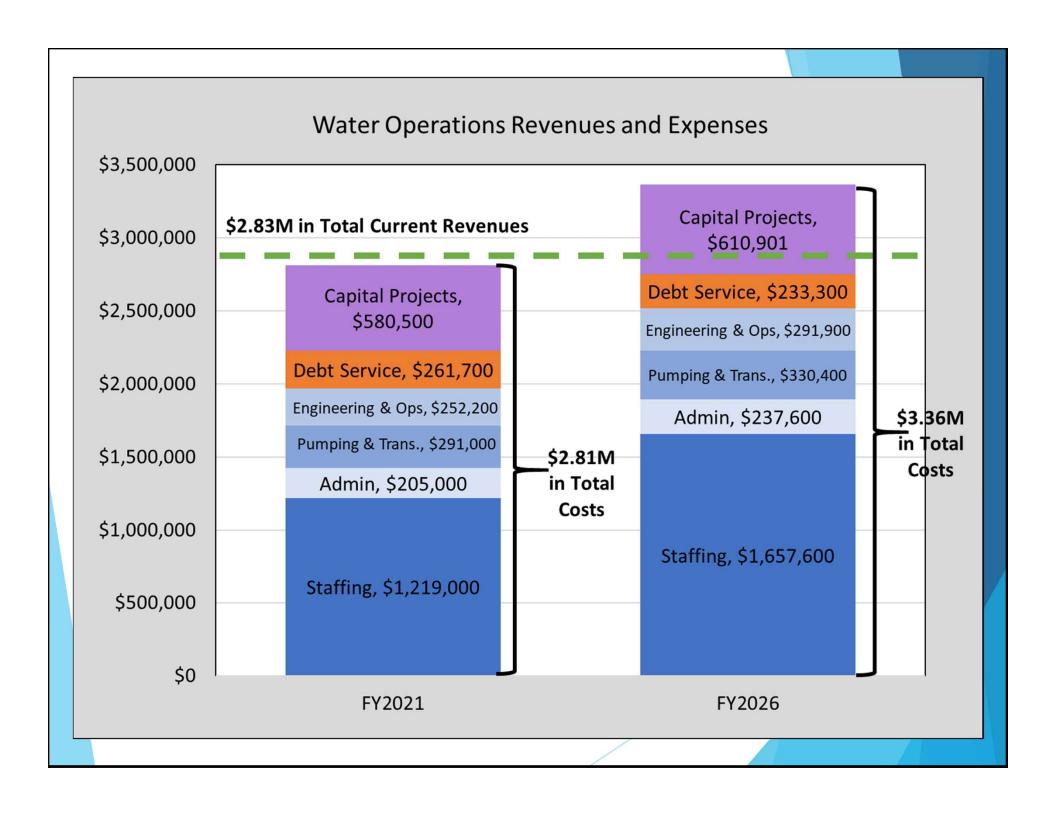


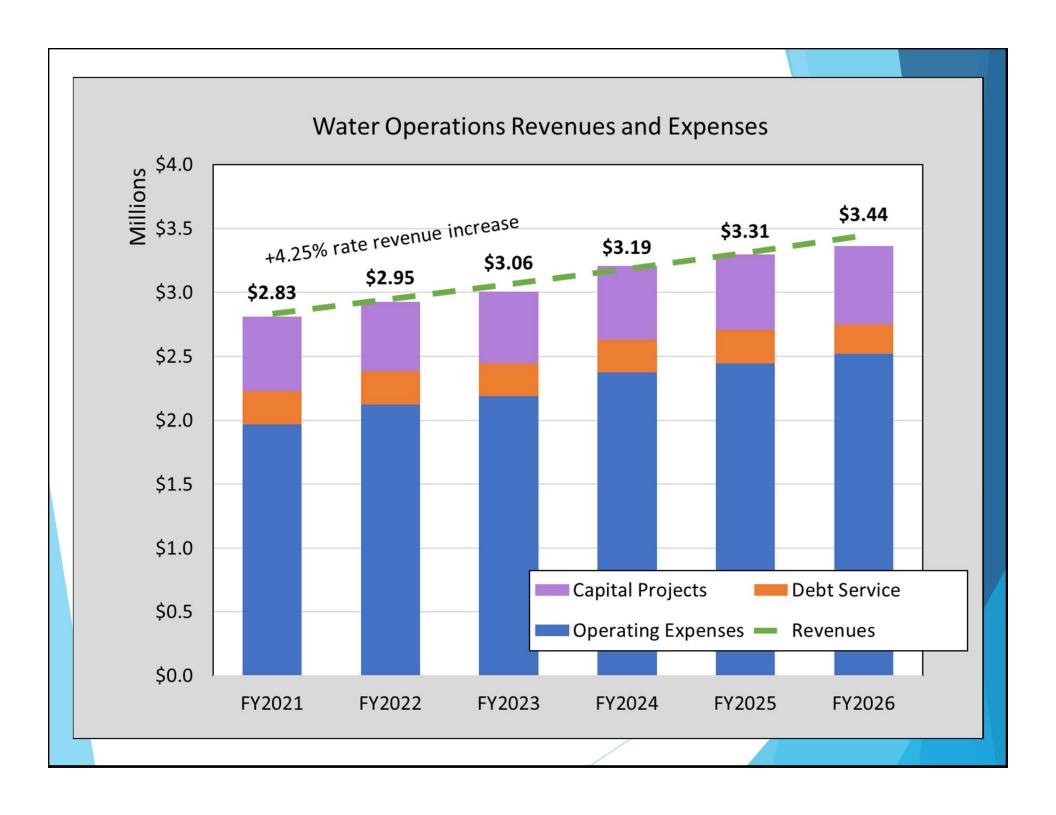


5-Year Projection

- Most operating expenses projected to increase by 3% annually
- New operator treatment licenses and certifications in FY2022
- New administrative manager position in FY2024
- AMI meter loan paid off in FY2026 (half payment in FY2025)
- Continue annual capital set-asides +3%/yr:

| Project | Annual Funding FY2022 |
|-----------------------|-----------------------|
| Pump Replacements | \$40,000 |
| Service Replacements | \$30,000 |
| Meter Replacements | \$125,000 |
| Pipeline Replacements | \$211,200 |
| Well 12A | <u>\$134,400</u> |
| Total | \$540,600 |







Current Bimonthly Rates

| Meter Size | Service Charge | Capital Surcharge | Surcharge | Total Fixed Charge |
|------------|-------------------|----------------------|-----------|-----------------------|
| 5/8" | \$59.86 | \$19.00 | \$15.80 | \$94.66 |
| 3/4" | \$59.86 | \$19.00 | \$15.80 | \$94.66 |
| 1" | \$99.77 | \$19.00 | \$15.80 | \$134.57 |
| 1.5" | \$199.53 | \$19.00 | \$15.80 | \$234.33 |
| 2" | \$319.25 | \$19.00 | \$15.80 | \$354.05 |
| 3" | \$698.37 | \$19.00 | \$15.80 | \$733.17 |
| 4" | \$1,257.06 | \$19.00 | \$15.80 | \$1,291.86 |
| Inactive | \$59.86 | \$19.00 | \$15.80 | \$94.66 |

| Tier | Use in Tier | Rate (\$/ccf) |
|--------|-------------|---------------|
| Tier 1 | 0 to 6 ccf | \$0.00 |
| Tier 2 | Above 6 ccf | \$0.81 |



Current Fire and Backflow Rates

| Standby Fire Protection | Service Charge |
|-------------------------|-------------------|
| 1.5" | \$4.12 |
| 4" | \$40.00 |
| 6" | \$60.00 |
| 8" | \$80.00 |

| Backflow | Service |
|-----------------------|---------|
| Prevention Per device | \$8.33 |



Rate Design Considerations

- Capital surcharges are not proposed to be adjusted
- Implement fire protection rates calculated in the 2018 memo
- Formalize inoperable meter fixed charges
- Reduce fixed fees and recover a higher % of revenue from volume rates
- Adopt a rate structure compliant with water conservation mandates:
 - SB 606, AB 1668 target indoor water use of 52.5 gallons per capita per day by 2025
 - Eliminate the free allotment of 6 ccf per bimonthly period
 - Review a tiered rate structure not illegal but must be cost-justified per the San Juan Capistrano legal ruling
- Utilize industry standard methodology American Water Works
 Association "base + extra"



Rate Design Proposal

- 2-Tier single family rate structure:
 - Tier 1: 0 to 17ccf per bimonthly period 52.5 gallons per capita per day for a 4 person household
 - Tier 2: use above 17 ccf
- Tier 1 = recovers costs for base, average day use
- Tier 2 = recovers costs for some base, average day use plus peak use
- Peaking costs include engineering, debt service, and capital costs associated with providing service at maximum demands on the system
- Commercial, industrial, and institutional (CII) and irrigation are proposed to each have a single rate that recovers costs for both base and peak use.
 Irrigation customers have high peaking costs.
- Fixed charges are reduced
- Inoperable meter chares = typical bill for the season (warm or cold weather)



Current and Proposed Rates

| Meter Size | Current Fee | Proposed Fee |
|------------|-------------|--------------|
| 5/8" | \$59.86 | \$32.34 |
| 3/4" | \$59.86 | \$32.34 |
| 1" | \$99.77 | \$50.77 |
| 1.5" | \$199.53 | \$96.86 |
| 2" | \$319.25 | \$152.16 |
| 3" | \$698.37 | \$327.27 |
| 4" | \$1,257.06 | \$585.34 |
| Inactive | \$59.86 | \$32.34 |

| Current Tier | \$/ccf |
|--------------------------------------|------------------|
| Tier 1: 0 to 6 ccf | \$0.00 |
| Tier 2: above 6 ccf | \$0.81 |
| | |
| | |
| Proposed SF Tier | \$/ccf |
| Proposed SF Tier Tier 1: 0 to 17 ccf | \$/ccf \$1.63 |
| • | |

| Proposed Class | \$/ccf |
|---------------------------------------|--------|
| Commercial, industrial, institutional | \$1.85 |
| Irrigation | \$2.11 |



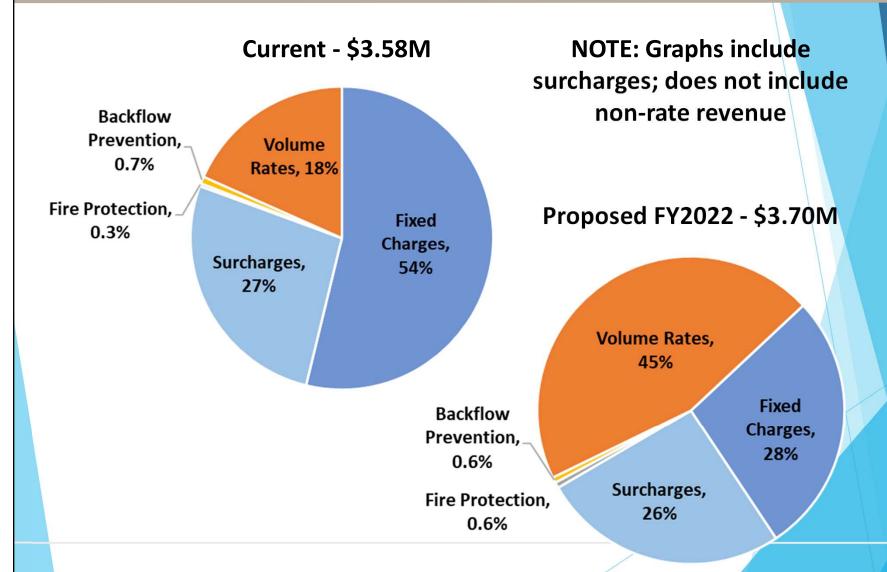
Current and Proposed Rates

| Fire and Backflow | Current | Proposed |
|---------------------|---------|----------|
| Fire 1.5" | \$4.12 | \$4.12 |
| Fire 4" | \$40.00 | \$54.38 |
| Fire 6" | \$60.00 | \$157.96 |
| Fire 8" | \$80.00 | \$157.96 |
| Backflow Prevention | \$8.33 | \$6.75 |

| Inoperable Meter Fees | Proposed |
|------------------------------|----------|
| 5/8" - Cold Weather (19 ccf) | \$64.21 |
| 5/8" - Warm Weather (43 ccf) | \$114.13 |
| 3/4" - Cold Weather (19 ccf) | \$64.21 |
| 3/4" - Warm Weather (43 ccf) | \$114.13 |
| 1" - Cold Weather (19 ccf) | \$82.64 |
| 1" - Warm Weather (43 ccf) | \$132.56 |



Current and Proposed Rate Revenue

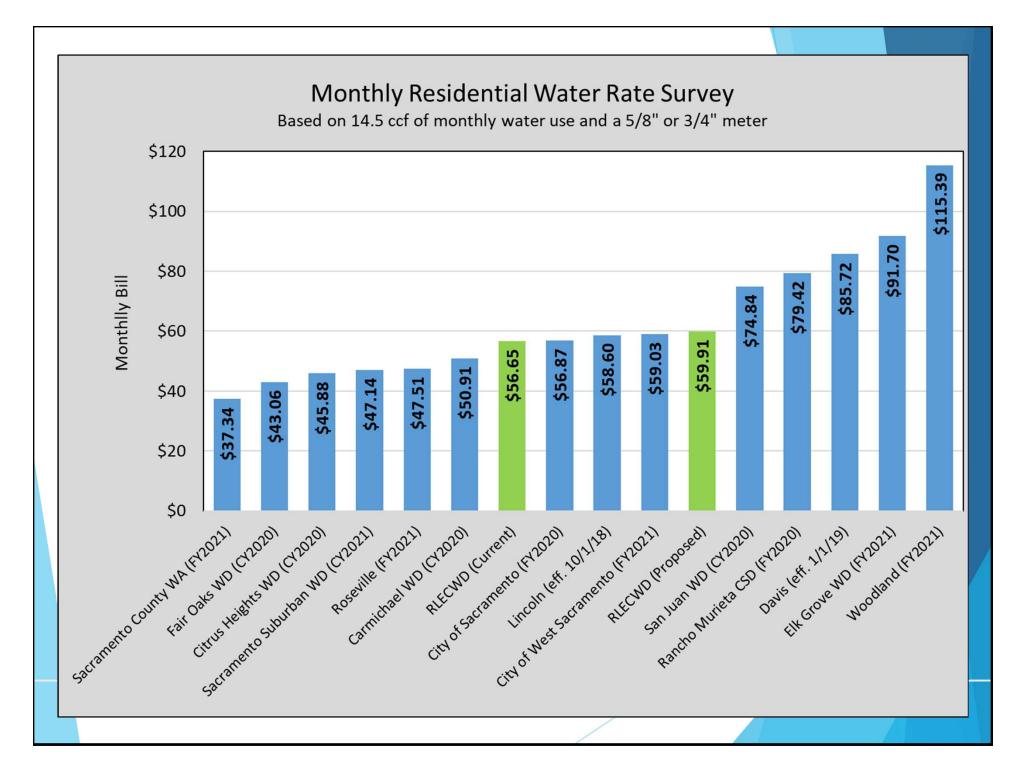




Typical Single Family Bills

Typical bill – 29 ccf per bimonthly period

| Curi | ent | | | | Propose | d FY2022 | <u>)</u> | |
|-----------|-----------------------|--|---|---|--|---|---|--|
| Count | Rate | Fees | % | | Count | Rate | Fees | % |
| | | | | Fixed Fees | | | | |
| 1 | \$59.86 | \$59.86 | 53% | 5/8" Meter | 1 | \$32.34 | \$32.34 | 27% |
| 1 | \$19.00 | \$19.00 | 17% | Surcharge 1 | 1 | \$19.00 | \$19.00 | 16% |
| 1 | \$15.80 | <u>\$15.80</u> | <u>14%</u> | Surcharge 2 | 1 | \$15.80 | <u>\$15.80</u> | <u>13%</u> |
| | | \$94.66 | 84% | Subtotal Fixed | | | \$67.14 | 56% |
| | | | | Volume Fees | | | | |
| 6 | \$0.00 | \$0.00 | 0% | Tier 1: 0-17 ccf | 17 | \$1.63 | \$27.71 | 23% |
| <u>23</u> | \$0.81 | <u>\$18.63</u> | <u>16%</u> | Tier 2: 17+ ccf | <u>12</u> | \$2.08 | \$24.96 | <u>21%</u> |
| 29 | | \$18.63 | 16% | Subtotal Volume | 29 | | \$52.67 | 44% |
| | | | | | | | | |
| | | \$113.29 | 100% | Total Bimonthly E | Bill | | \$119.81 | 100% |
| | | | | % Change from C | % Change from Current | | 5.8% | |
| | | | | | | | | |
| | | \$56.65 | | Monthly Bill | | | \$59.91 | |
| | Count 1 1 1 6 23 | 1 \$59.86 1 \$19.00 1 \$15.80 6 \$0.00 23 \$0.81 | Count Rate Fees 1 \$59.86 \$59.86 1 \$19.00 \$19.00 1 \$15.80 \$15.80 \$94.66 \$94.66 6 \$0.00 \$0.00 23 \$0.81 \$18.63 29 \$18.63 \$113.29 | Count Rate Fees % 1 \$59.86 \$59.86 53% 1 \$19.00 \$19.00 17% 1 \$15.80 \$15.80 14% \$94.66 84% 6 \$0.00 \$0.00 0% 23 \$0.81 \$18.63 16% 29 \$18.63 16% \$113.29 100% | Count Rate Fees % 1 \$59.86 \$59.86 53% 5/8" Meter 1 \$19.00 \$19.00 17% Surcharge 1 1 \$15.80 \$15.80 14% Surcharge 2 \$94.66 84% Subtotal Fixed Volume Fees 6 \$0.00 \$0.00 0% Tier 1: 0-17 ccf 23 \$0.81 \$18.63 16% Tier 2: 17+ ccf 29 \$18.63 16% Subtotal Volume \$113.29 100% Total Bimonthly E % Change from C | Count Rate Fees % Count 1 \$59.86 \$59.86 53% 5/8" Meter 1 1 \$19.00 \$19.00 17% Surcharge 1 1 1 \$15.80 \$15.80 14% Surcharge 2 1 \$94.66 84% Subtotal Fixed Volume Fees 6 \$0.00 \$0.00 0% Tier 1: 0-17 ccf 17 23 \$0.81 \$18.63 16% Tier 2: 17+ ccf 12 29 \$18.63 16% Subtotal Volume 29 \$113.29 100% Total Bimonthly Bill % Change from Current | Count Rate Fees % Count Rate 1 \$59.86 \$59.86 53% 5/8" Meter 1 \$32.34 1 \$19.00 \$19.00 17% Surcharge 1 1 \$19.00 1 \$15.80 \$15.80 14% Surcharge 2 1 \$15.80 \$94.66 84% Subtotal Fixed Volume Fees Volume Fees Tier 1: 0-17 ccf 17 \$1.63 23 \$0.81 \$18.63 16% Tier 2: 17+ ccf 12 \$2.08 29 \$18.63 16% Subtotal Volume 29 \$113.29 100% Total Bimonthly Bill % Change from Current | Count Rate Fees % Count Rate Fees 1 \$59.86 \$59.86 53% 5/8" Meter 1 \$32.34 \$32.34 1 \$19.00 \$19.00 17% Surcharge 1 1 \$19.00 \$19.00 1 \$15.80 \$15.80 14% Surcharge 2 1 \$15.80 \$15.80 \$94.66 84% Subtotal Fixed \$67.14 Volume Fees Volume Fees 6 \$0.00 \$0.00 0% Tier 1: 0-17 ccf 17 \$1.63 \$27.71 23 \$0.81 \$18.63 16% Tier 2: 17+ ccf 12 \$2.08 \$24.96 29 \$18.63 16% Subtotal Volume 29 \$52.67 \$113.29 100% Total Bimonthly Bill \$119.81 % Change from Current 5.8% |





Typical Single Family Bills

Indoor only bill – 17 ccf per bimonthly period

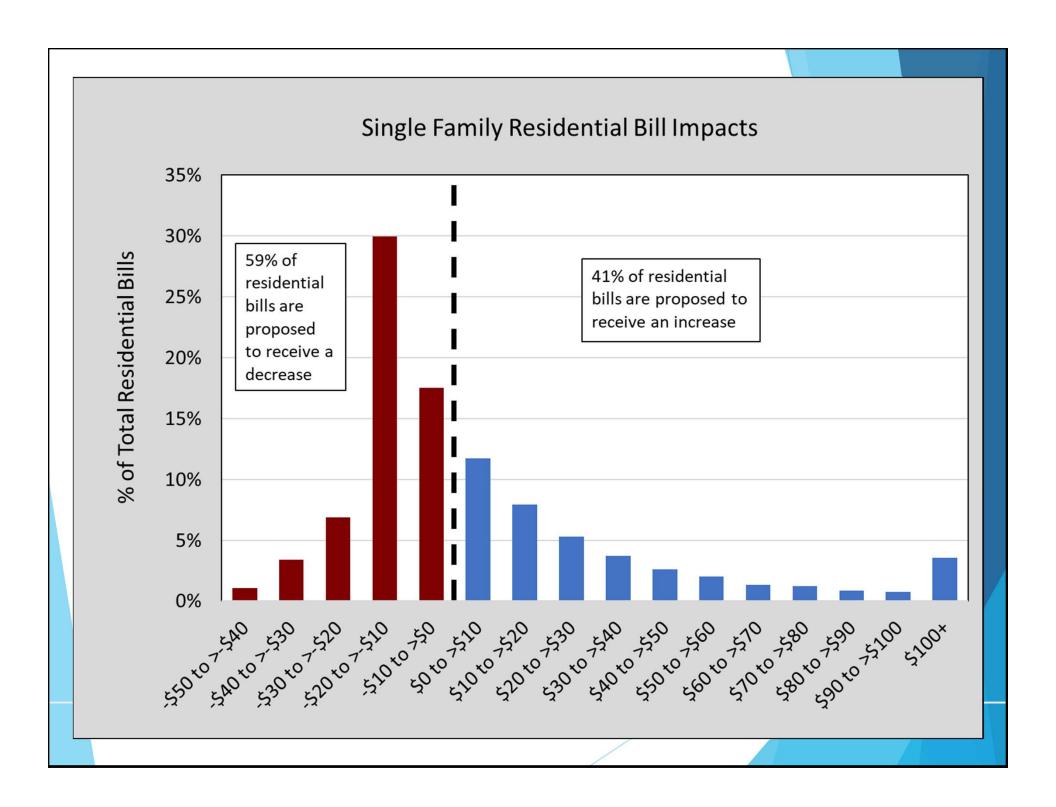
| Current | | | Proposed FY2022 | | | | | | |
|-------------------|-----------|---------|-----------------|------------|-------------------|----------|---------|----------------|------------|
| | Count | Rate | Fees | % | | Count | Rate | Fees | % |
| Fixed Fees | | | | | Fixed Fees | | | | |
| 5/8" Meter | 1 | \$59.86 | \$59.86 | 58% | 5/8" Meter | 1 | \$32.34 | \$32.34 | 34% |
| Surcharge 1 | 1 | \$19.00 | \$19.00 | 18% | Surcharge 1 | 1 | \$19.00 | \$19.00 | 20% |
| Surcharge 2 | 1 | \$15.80 | <u>\$15.80</u> | <u>15%</u> | Surcharge 2 | 1 | \$15.80 | <u>\$15.80</u> | <u>17%</u> |
| Subtotal Fixed | | | \$94.66 | 91% | Subtotal Fixed | | | \$67.14 | 71% |
| Volume Fees | | | | | Volume Fees | | | | |
| Tier 1: 0-6 ccf | 6 | \$0.00 | \$0.00 | 0% | Tier 1: 0-17 ccf | 17 | \$1.63 | \$27.71 | 29% |
| Tier 2: 6+ ccf | <u>11</u> | \$0.81 | <u>\$8.91</u> | <u>9%</u> | Tier 2: 17+ ccf | <u>0</u> | \$2.08 | <u>\$0.00</u> | <u>0%</u> |
| Subtotal Volume | 17 | | \$8.91 | 9% | Subtotal Volume | 17 | | \$27.71 | 29% |
| | | | | | | | | | |
| Total Bimonthly B | 3ill | | \$103.57 | 100% | Total Bimonthly B | Bill | | \$94.85 | 100% |
| | | | | | % Change from C | urrent | | -8.4% | |
| | | | | | | | | | |
| Monthly Bill | | | \$51.79 | | Monthly Bill | | | \$47.43 | |



Typical Single Family Bills

Peak Summer Bill – 53 ccf per bimonthly period

| Current | | | | Proposed FY2022 | | | | |
|----------------------|----------------------|--|--|--|--|--|--|--|
| Count | Rate | Fees | % | | Count | Rate | Fees | % |
| | | | | Fixed Fees | | | | |
| 1 | \$59.86 | \$59.86 | 45% | 5/8" Meter | 1 | \$32.34 | \$32.34 | 19% |
| 1 | \$19.00 | \$19.00 | 14% | Surcharge 1 | 1 | \$19.00 | \$19.00 | 11% |
| 1 | \$15.80 | <u>\$15.80</u> | <u>12%</u> | Surcharge 2 | 1 | \$15.80 | <u>\$15.80</u> | <u>9%</u> |
| | | \$94.66 | 71% | Subtotal Fixed | | | \$67.14 | 40% |
| | | | | Volume Fees | | | | |
| 6 | \$0.00 | \$0.00 | 0% | Tier 1: 0-17 ccf | 17 | \$1.63 | \$27.71 | 16% |
| <u>47</u> | \$0.81 | \$38.07 | <u>29%</u> | Tier 2: 17+ ccf | <u>36</u> | \$2.08 | <u>\$74.88</u> | <u>44%</u> |
| 53 | | \$38.07 | 29% | Subtotal Volume | 53 | | \$102.59 | 60% |
| | | | | | | | | |
| Total Bimonthly Bill | | \$132.73 | 100% | Total Bimonthly Bill | | | \$169.73 | 100% |
| | | | | % Change from Current | | | 27.9% | |
| | | | | | | | | |
| | | \$66.37 | | Monthly Bill | | | \$84.87 | |
| | Count 1 1 1 6 47 53 | Count Rate 1 \$59.86 1 \$19.00 1 \$15.80 6 \$0.00 47 \$0.81 53 | Count Rate Fees 1 \$59.86 \$59.86 1 \$19.00 \$19.00 1 \$15.80 \$15.80 \$94.66 6 \$0.00 \$0.00 47 \$0.81 \$38.07 53 \$38.07 Bill \$132.73 | Count Rate Fees % 1 \$59.86 \$59.86 45% 1 \$19.00 \$19.00 14% 1 \$15.80 \$15.80 12% \$94.66 71% 6 \$0.00 \$0.00 0% 47 \$0.81 \$38.07 29% 53 \$38.07 29% Bill \$132.73 100% | Count Rate Fees % 1 \$59.86 \$59.86 45% 5/8" Meter 1 \$19.00 \$19.00 14% Surcharge 1 1 \$15.80 \$15.80 12% Surcharge 2 \$94.66 71% Subtotal Fixed Volume Fees 6 \$0.00 \$0.00 0% Tier 1: 0-17 ccf 47 \$0.81 \$38.07 29% Tier 2: 17+ ccf 53 \$38.07 29% Subtotal Volume Bill \$132.73 100% Total Bimonthly English Change from Company Com | Count Rate Fees % Count 1 \$59.86 \$59.86 45% 5/8" Meter 1 1 \$19.00 \$19.00 14% Surcharge 1 1 1 \$15.80 \$15.80 12% Surcharge 2 1 \$94.66 71% Subtotal Fixed Volume Fees 6 \$0.00 \$0.00 0% Tier 1: 0-17 ccf 17 47 \$0.81 \$38.07 29% Tier 2: 17+ ccf 36 53 \$38.07 29% Subtotal Volume 53 Bill \$132.73 100% Total Bimonthly Bill % Change from Current | Count Rate Fees % Count Rate 1 \$59.86 \$59.86 45% 5/8" Meter 1 \$32.34 1 \$19.00 \$19.00 14% Surcharge 1 1 \$19.00 1 \$15.80 \$15.80 12% Surcharge 2 1 \$15.80 \$94.66 71% Subtotal Fixed Volume Fees Volume Fees 17 \$1.63 47 \$0.81 \$38.07 29% Tier 1: 0-17 ccf 17 \$1.63 53 \$38.07 29% Subtotal Volume 53 Bill \$132.73 100% Total Bimonthly Bill % Change from Current | Count Rate Fees % Count Rate Fees 1 \$59.86 \$59.86 45% 5/8" Meter 1 \$32.34 \$32.34 1 \$19.00 \$19.00 14% Surcharge 1 1 \$19.00 \$19.00 1 \$15.80 \$15.80 12% Surcharge 2 1 \$15.80 \$15.80 \$94.66 71% Subtotal Fixed \$67.14 Volume Fees Volume Fees 6 \$0.00 \$0.00 0% Tier 1: 0-17 ccf 17 \$1.63 \$27.71 47 \$0.81 \$38.07 29% Subtotal Volume 53 \$102.59 Bill \$132.73 100% Total Bimonthly Bill \$169.73 % Change from Current 27.9% |





Pros and Cons

Pros

- Compliant with water conservation mandates
- Free water allotment is eliminated – complies with SB555
- Encourages conservation from0 to 6 ccf of use
- Equity: higher water users pay more and lower water users pay less
- Customers have greater control over their bills
- More in-line with fees charged by surrounding water agencies

Cons

- Less fixed revenue = greater potential revenue volatility
- High water users will have higher bill increases
- Tiers assume a 4-person household; larger households will have higher bill impacts



Rate Study Timeline

- Informational workshops with the Board Fall 2020 and Spring 2021
- Final Report in March or April 2021
- Proposition 218 notices mailed to customers in April
 - Customers have the right to protest the water rates, sewer rates, or both
 - Protests must be in writing and be received by the end of the public hearing
 - If more than 50% of property owners protest, rates cannot be implemented
- Public hearing in June (at least 45 days after the postmark date)
- If approved, rates will go into effect July 1
- Each year, Board will review the budget and rates (if approved). Board has the option to adopt lower rates without additional hearings.



